



# Master's Program of PUBLIC ADMINISTRATION

(5 semesters/ 120 ECTS)

## Module Handbook

2014

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#### ModuleI –Foundations of law

Module status	Mandatory
Credits/ ECTS	11 ECTS
Academic semester	I semester
Duration	One semester
Periodicity	Twice in a year, Autumn semester
Language	English/Georgian
Module usage	This module is used only for the master's program "Public
-	Administration"
Subjects	1. Constitutional Law in a Comparative Pespective, Georgian
	Constitutional Law
	2. General Principles of Administrative Law,
	Introduction to Georgian Administrative Law
	3. Judicial Control of Public Administration
Module objectives and outcome	<ul> <li>The course is designed to provide the students of the Public Administration MA program with basic theoretical and applied knowledge on the essence, fundamental principles and main elements of Constitutional Law. Particular attention will be devoted to the objectives of a State based on the rule of law, especially the protection of human dignity and fundamental rights, the key democratic institutions exercising the state powers in Georgia – Parliament, President, Government, Constitutional Court, Common Courts, regional and local authorities. Each aspect of Constitutional Law will be analyzed in a comparative perspective exploring various models of legal solutions applied in different democratic countries. The students will learn to analyze the mechanisms and scope of influence of public international law, especially of the European Convention on Human Rights, on domestic Constitutional Law.</li> <li>Also, to to explain general principles of administrative law, particularly on the basis of the work of the Council of Europe on this subject. These "Pan-European-Administrative-Law-Principles" will be analysed on the basis of the jurisprudence of the European Court of Human Rights and the Court of Justice of the European Union, the reports and the documents of the European Ombudsman and - in particular - the jurisprudence of the German administrative courts. Furthermore the lecture will give an overview of different conceptions of administrative law by comparing namely the German, the French and the British way of handling administrative law issues.</li> <li>The students will have deep and systematic knowledge about</li> </ul>

	the objectives, principles, procedures and implementation of
	judicial control of Public Administration. The judicial control
	is considered on the background of constitutional principles
	and in the context of other instruments of control on national
	and international level. The basic elements of en effective
	judicial protection are discussed on the basis of a comparative
	analysis.
Prerequisites	Without prerequisites
Number of students	Maximum 25 students
People responsible for the module	Prof. Dr. Karl-Peter Sommermann
	Prof. IrakliKobakhidze
Lecturers:	Prof. Dr. Karl-Peter Sommermann (Speyer)
	Prof. Irakli Kobakhidze(TSU)
	Prof. Ulrich Stelkens (Speyer)
	Prof. PaataTurava (TSU)
Teaching forms	• Lecture
	• seminar
	<ul> <li>presentation</li> </ul>
Workload	Number of contact hours - 80 hours
	Number of independent work hours- 195
Evaluation criterias	attendanceand participation
	<ul> <li>mid term (test, thesis, essay, presentation)</li> </ul>
	• final exam(usually in the written form)
Additional information	Examinations are held separately in each subject

# ModuleII – Public Administration in European context

Module status	Mandatory
Credits/ ECTS	12 ECTS
Academic semester	I I I semester
Duration	One semester
Periodicity	Twice in a year, Autumn semester
Language	English
Module usage	This module is used only for the master's program "Public
	Administration"
Subjects	1. Governance in the EU multi-level system
·	2. European Law of Human Rights
	3. European Cooperation and Integration – Towards a Value-
	based Community of States and Citizens,
	4. European Union and Its Public Management
Module objectives and outcome	<ul> <li>To deepen students' knowledge about institutional structures, the functional responsibilities and the decision-making processes at the local level of government.</li> <li>Students will have deep and systematic knowledge about the institutional aspect of the European Union.</li> <li>The students will have an ability to look at the nature of EU multilevel governance from a theoretical and empirical perspective and ask what does actually happen when Europe "hits home".</li> </ul>
	• Also the aim of the course is give the students deep and systematic knowledge about the selected topic of
	European Law of Human Rights.
Prerequisites	Without prerequisites
Number of students	Maximum 25 students
People responsible for the module	Prof. Siegfried Magiera (Speyer)
Lecturers:	Prof. Siegfried Magiera (Speyer)
	Prof. Konstantine Korkelia (TSU)
	Prof. Nani Macharashvili (TSU)
	Dr. TanjaKlenk (invited by Speyer)
	EkaterineSvanidze (invited by TSU)
Teaching forms	• lecture
	• seminar
	• presentation
Workload	Number of contact hours - 65hours
T 1	Number of independent work hours- 235
Evaluation criterias	• attendanceand participation
	• mid term (test, thesis,essay, presentation)
A 1 list and in Comment to	• final exam(usually in the written form)
Additional information	Examinations are held separately in each subject

## ModuleIII –State and Economics

Module status	Mandatory
Credits/ ECTS	6 ECTS
Academic semester	I andII semesters
Duration	Two semesters
Periodicity	Twice in a year, Autumn and Spring semesters
Language	English
Module usage	This module is used only for the master's program "Public
	Administration"
Subjects	1. Introduction to Economics
,	2. Competition Policy, Regulation and Public Enterprises
Module objectives and outcome	The students will get deep and systematic knowledge about
	the key concepts of economics, the models used as well as the
	most important theoretical concepts, indicators used in
	economic analysis, and the politico-economic decision-
	making process. In particular, the role and the different
	functions of the government are focused on. The students
	learn how to differentiate between government failure and
	market failure and get a first overview on instruments to
	overcome it, respectively.
	The aim is also to explain general principles of administrative
	law, particularly on the basis of the work of the Council of
	Europe on this subject. These "Pan-European-Administrative- Law-Principles" will be analysed on the basis of the
	jurisprudence of the European Court of Human Rights and
	the Court of Justice of the European Union, the reports and
	the documents of the European Ombudsman and - in
	particular - the jurisprudence of the German administrative
	courts. Furthermore the lecture will give an overview of
	different conceptions of administrative law by comparing
	namely the German, the French and the British way of
	handling administrative law issues.
	The students will have deep and systematic knowledge on the
	theory of market failure. They learn how to identify market
	failure and which instruments exist to overcome it. Different
	forms of market organization can be identified by the
	students, they know which consequences collusion and
	cartels, the abuse of dominant positions and market
	concentration have. Regulatory measures, their consequences
	and preconditions are focused on with a view to the economic
	theory of competition as well as with a view to the
	implementation of these instruments through the government
	or specific regulatory bodies. Furthermore, the students learn
	about the limits of competition policy and regulation, e.g.

	regulatory failure, and the need for competition policy in
	specific sectors, such as net infrastructure.
Prerequisites	Without prerequisites
Number of students	Maximum 25 students
People responsible for the module	Prof. Andreas Knorr
Lecturers:	Prof. Andreas Knorr (Speyer)
	Prof. Davit Narmania (TSU)
Teaching forms	• Lecture
	• seminar
	• presentation
Workload	Number of contact hours - 40hours
	Number of independent work hours- 110
Evaluation criterias	attendanceand participation
	<ul><li>mid term (test, thesis,essay, presentation)</li><li>final exam(usually in the written form)</li></ul>
Additional information	Examinations are held separately in each subject

# ModuleIV- Organization and Management

Module status	Mandatory
Credits/ ECTS	10 ECTS
Academic semester	I andII semesters
Duration	Two semesters
Periodicity	Twice in a year, Autumn and Spring semesters
Language	English/Georgian
Module usage	This module is used only for the master's program "Public
Module usage	Administration"
Subjects	Process Management and eGovernance
	2. Strategy Management and Quality Management
	3. Territorial Organisation and Decentralisation
Module objectives and outcome	<ul> <li>The course aims to explain changes and developments of public administration induced by Process Management and eGovernment. Students are made familiar with the merits of Process Management, with what Process Management attempts to overcome and with how it has been implemented in public administration, also to eGovernment, its chances for modernizing public administration and with the pitfalls which might arise in this area.</li> <li>The course is designed to provide the students of the Public Administration MA programme with the tools and proceedings of such a forward strategic management (e.g. Balanced Scorecard, SWOT-Analysis and so on). Besides the students should get to know new approaches like for example a "public value management". Particular attention will also be devoted to the "management of the unexpected", the "management of crisis and catastrophes" and "risk management".</li> <li>Quality awards will be introduced as opportunities to receive "best-practice-examples". Furthermore a comparative review about quality management in a few selected European states is given.</li> <li>The students will also study institutions Civil Service by using their new knowledge of General Administrative Law and Administrative Procedural Law.</li> </ul>
Prerequisites	Without prerequisites
Number of students	Maximum 25 students
People responsible for the module	Prof. GiorgiaKhubua
Lecturers:	Prof. GiorgiaKhubua (TSU)
	Dr. Kai Masser (Speyer)
	Dr. Larisa Pataraia (invited by TSU)

	FiederikeThessel (invited by Speyer)
	MerabLabadze(invited by TSU)
Teaching forms	• Lecture
	• seminar
	• presentation
Workload	Number of contact hours - 55hours
	Number of independent work hours- 195
Evaluation criterias	attendanceand participation
	<ul><li>mid term (test, thesis,essay, presentation)</li><li>final exam(usually in the written form)</li></ul>
Additional information	Examinations are held separately in each subject

# ModuleV- Budget and Finances

Module status	Mandatory
Credits/ ECTS	6 ECTS
Academic semester	I I I semester
Duration	One semester
Periodicity	Twice in a year, Autumn semester
Language	English/ Georgian
Module usage	This module is used only for the master's program "Public
	Administration"
Subjects	Accounting and reporting in the public sector
ŕ	2. Cost-Benefit Analysis
Module objectives and outcome	<ul> <li>The students will have deep and systematic knowledge about the cost-benefit analysis and additional tools in economic policy design and assessment. They will learn the basic steps of these analytical tools and are instructed about potential shortcomings and errors in their application to real-world problems. As discounting is crucially important in every cost-benefit analysis, the lecture will additionally focus on discounting itself with special consideration of the choice and on uncertainty risk.</li> <li>In this module students will learn the following topics: public sector financial accounting and reporting methodology; specifics in accounting and reporting by Budgets funded organizations, rules, principles and methods; Treasury budget execution service principles, the implementation of the budget and budgetary integration of financial reporting principles.</li> </ul>
Prerequisites	Without prerequisites
Number of students	Maximum 25 students
People responsible for the module	Prof. Andreas Knorr
Lecturers:	Prof. Andreas Knorr (Speyer)
	ZurabTolordava (invited by TSU)
Teaching forms	• lecture
	• seminar
	• presentation
Workload	Number of contact hours - 35hours
	Number of independent work hours- 115
Evaluation criterias	attendanceand participation
	• mid term (test, thesis, essay, presentation)
	• final exam(usually in the written form)

Additional information	Examinations are held separately in each subject

# ModuleVI- Human Resources and Management

Module status	Mandatory
Credits/ ECTS	8 ECTS
Academic semester	I semester
Duration	One semester
Periodicity	Twice in a year, Autumn semester
Language	English/ Georgian
Module usage	This module is used only for the master's program "Public
	Administration"
Subjects	1. Human Ressource Management
	2. Civil Service Law
	3. Culture and Ethics in Public Administration
	4. Change Management
Module objectives and outcome	The participants will have deep and systematic knowlegde in
	the fields of human resources management (HRM);
	• Also to get an understanding of HRM as an strategic
	management approach including the links to organisational
	development and organisational performance.
	The students will get deep and systematic knowledge about
	good administration and the values of democratic structure.
	Participants will know different mechanisms and tools how
	an ethical infrastructure in professional life can be set up.
	The students will get deep and systematic knowledge how to
	organize the changes, implementation in organisation,
	especially, in public sector.
Prerequisites	Without prerequisites
Number of students	Maximum 25 students
People responsible for the module	Prof. Giorgi Khubua
Lecturers:	Prof. Giorgi Khubua (TSU)
	Prof. PaataTurava (TSU)
	JorgSenn (invited by TSU)
	Dr. Gerhard Fuckner (invited by Speyer)
Teaching forms	Lecture
	• seminar
	• presentation
Workload	Number of contact hours - 40hours
	Number of independent work hours- 160
Evaluation criterias	attendanceand participation
	• mid term (test, thesis,essay, presentation)
	• final exam(usually in the written form)

Additional information	Examinations are held separately in each subject

#### ModuleVII- Communication

Module status	Mandatory					
Credits/ ECTS	3 ECTS					
Academic semester	I I I semester					
Duration	One semester					
Periodicity	Twice in a year, Autumn semester					
Language	nglish					
Module usage	This module is used only for the master's program "Public					
	Administration"					
Subjects	Communication between the State and Citizen;					
	Communication between Politicans and Civil Servants					
Module objectives and outcome	<ul> <li>The participants will have deep and systematic knowledge about the character of "communication". Communication to employees, to the superiors, between politicians and public services and between public services and the citizen is an essential element of the successful operation of the executives.</li> <li>On the base of theoretical topics of communication the students get familiar with some tools to analyze typical situations of communication. Afterwards the course will apply the results to the communication between the public services to the political level and from public services to the citizen.</li> </ul>					
Prerequisites	Without prerequisites					
Number of students	Maximum 25 students					
People responsible for the module	Dr. Gerhard Fuckner					
Lecturers:	Dr. Gerhard Fuckner (invited by Speyer)					
	EkaterineBasilaia (Invited by TSU)					
Teaching forms	• lecture					
	• seminar					
*** 11 1	• presentation					
Workload	Number of contact hours - 20hours					
Burling distriction	Number of independent work hours- 55					
Evaluation criterias	attendanceand participation					
	• mid term (test, thesis, essay, presentation)					
	• final exam(usually in the written form)					
Additional information	Examinations are held separately in each subject					

#### ModuleVIII- Elective module

Module status	Elective					
Credits/ ECTS	6 ECTS					
Academic semester	IVsemester					
Duration	1 semester					
Periodicity	Twice in a year, spring semester					
Language	English/Georgian					
Module usage	This module is used only for the master's program "Public Administration"					
	Administration"					
Subjects	1. Technique of Legal Drafting; Judicial basis of the State					
	Organization and Authority Organization					
	2. Budget Planning and Management; Funding Public					
	Expenditure					
	3. Municipal Law					
	4. Public Private Partnerships and Outsourcing					
Module objectives and outcome	The aim of this course is to give the students deep and systematic knowledge what is necessary for this module. Special attention will be paid on following themes:  • the major theoretical and practical issues of public finances; • the structure of state budget, • the rationale and functions of state budget, • Budget organization, • the principles of formation of budget system – its structure and types; • Analysis of public expenditure and financing public expenditure; • The bodies of budgetary control and their functions, the types, categories and methods of budgetary control and its importance. • The participants will have deep and systematic knowledge about the challenges of modern public administration in all countries, including Georgia and also about the regional and international organizations in view of the growing interdependence with other countries as well as regional and universal international organizations. Public administration can and will be efficient, competitive and successful in the long run only, if it integrates transnational as much as					

	domestic aspects into its planning and activities. The aim of the course is to pay special attention on the partnership between the EU and Georgia.  • The course is aiming to provide the students with advanced theoretical knowledge on the basic principles and institutes of the Georgian municipal law in comperative perspectives. In the frame of the course, the Georgian municipal law will be analysed in comparative perspective with experience of different western and central European countries. The students will get acquanted with the legal basis of decentralization and political aspects of this process.  • Students will learn techniques of legal acts. Students will learn how to use their knowledge in practice. Students will get a deep knowledge about the organizational structure of the main institutions of law. Students will to be able to fifer the public administration bodies organizationally and							
	functionally.							
Prerequisites	Without prerequisites							
Number of students	Maximum 25 students							
People responsible for the module	Prof. IrakliKobakhidze							
	Prof. PaataTurava							
Lecturers:	Prof. IrakliKobakhidze (TSU)							
	Prof. PaataTurava (TSU)							
	Prof. Tea Kasradze (TSU)							
	Prof. Rachel Schomacker (Speyer)							
Teaching forms	• lecture							
	• seminar							
777 11 1	-							
Workload								
T 1	1							
Evaluation criterias	attendanceand participation							
	<ul> <li>presentation</li> <li>Number of contact hours - 40hours</li> <li>Number of independent work hours- 110</li> <li>attendanceand participation</li> <li>mid term (test, thesis,essay, presentation)</li> <li>final exam(usually in the written form)</li> </ul>							
	• final exam(usually in the written form)							
Additional information	Examinations are held separately in each subject							

# ModuleIX- Foreign Language (German)

Module status	Mandatory					
Credits/ ECTS	4 ECTS					
Academic semester	IIandIIIsemesters					
Duration	2 semesters					
Periodicity	Twice in a year, Autumn and Spring semesters					
Language	German					
Module usage	This module is used only for the master's program "Public					
1.10 1.110 1.110	Administration"  1. German language I					
Subjects	1. German language I					
,	2. German language II					
Module objectives and outcome	Aims of the module are:					
	In the first part, the student will study German language at (reading, writing, listening and speaking) A1 level.  • Reading: student will be able to read familiar A1 level German topic and in accordance with the rules and intonation and also get relevant information from the topic.  • Speaking: Students will develop their speaking skills, develop their vocabulary skills in verbal communication processes and make grammatically correct speech.  • Listening: students will develop listening skills, as they could understand a conversation between foreign speakers (dialogues, interviews) on simple topics.  • Writing: Students will develop their skills in spelling to learn how to write an informal letter.  • Grammar: To have basic knolledge of German relevant to A1 level.  • Vocabulary: to extend student's vocabulary.  In the second part, the student will study German language at (reading, writing, listening and speaking) A2 level.  • Reading: student will be able to read familiar A2 level German topic and in accordance with the rules and intonation and also get relevant information from the topic.  • Speaking: Students will develop their speaking skills, develop their vocabulary skills in verbal communication processes and make grammatically correct speech.  • Listening: students will develop listening skills, as they could understand a conversation between foreign speakers (dialogues, interviews) on everyday topics.  • Writing: Students will develop their skills in spelling to learn how to write different types of letter.  • Grammar: To have basic knolledge of German relevant to A2 level.					

Prerequisites	Without prerequisites						
Number of students	10-15students						
People responsible for the module	Tamar Chakhnashvili						
Lecturers:	Tamar Chakhnshvili						
	MziaChkhartishvili						
Teaching forms	• lecture						
	• seminar						
	• presentation						
Workload	Number of contact hours - 60hours						
	Number of independent work hours- 40						
Evaluation criterias	attendanceand participation						
	<ul> <li>mid term (test, thesis,essay, presentation)</li> </ul>						
	final exam (usually in the written form)						
Additional information	Examinations are held separately in each subject						

# ModuleX- Practice and Summer School

Module status	Mandatory					
Credits/ ECTS	24 ECTS					
Academic semester	IIandIVsemesters					
Duration	2 semesters					
Periodicity	wice in a year, summer semester					
Language	English/Georgian					
Module usage	This module is used only for the master's program "Public					
	Administration"					
Subjects	1. Internship in Georgia					
,	2. Internship in foreign countries (Europe)					
	3. Summer School					
Prerequisites Number of students	<ul> <li>The course is designed to give the students deep and systematic knowledge to use theoretical knowledge in practice. Also students will learn activities and mechanisms of state authorities, to learn the ways of discussing and solving the recent issues.</li> <li>Also, to give the students deep and systematic knowledge about the different kinds and competences of public administration on different levels (municipal, regional, federal &amp; EU). The focus will be on the organization in the federal state of Germany as practical example.</li> <li>Without prerequisites</li> <li>Maximum 25 students</li> </ul>					
People responsible for the module	Prof. Dr. Karl-Peter Sommerann					
	Prof. IrakliBurduli					
Lecturers:	-					
Teaching forms	• lecture					
	• seminar					
	• presentation					
Workload	10 weeks					
Evaluation criterias	attendanceand participation					
	• mid term (test, thesis, essay, presentation)					
	• final exam(usually in the written form)					
Additional information	Examinations are held separately in each subject					

# ModuleXI- Scientific Research

Module status	Mandatory							
Credits/ ECTS	30 ECTS							
Academic semester	Vsemester							
Duration	1 semester							
Periodicity	Twice in a year,Autumn semester							
Language	English							
Subjects	1. Academic Writing							
	2. Master Thesis							
Module usage	This module is used only for the master's program "Public							
-	Administration"							
Module objectives and outcome	The course is designed to give the students deep and systematic							
	knowledge, which is necessary for their master's thesis. They will							
	learn contextual and technical issues of scientific research.							
Prerequisites	Without prerequisites							
Number of students	Maximum 25 students							
People responsible for the module	Prof. Dr. Karl-Peter Sommerann							
Lecturers:	MichaelMirschberger							
Teaching forms	• lecture							
	• seminar							
	• presentation							
Workload	26 weeks							
Evaluation criterias	attendanceand participation							
	• mid term (test, thesis, essay, presentation)							
	• final exam(usually in the written form)							
Additional information	Examinations are held separately in each subject							

#### Modularer Aufbau Masterstudiengang Public Administration

	0	-00	Workload (h)			LV	Prūf.	Gewicht
fodul	Course	CP	Präsenz	Selbstst.	Gesamt	Form	Formen	Gesan
	1. Semester							
1	Constitutional Law in a Comparative Perspective, Georgian Constitutional Law	4	30	70	100	V, S/0 H, P/D	P/K	3,3%
1	General Principles of Administrative Law, Introduction to Georgian Administrative Law	4	30	70	100	V, S/0	Q/K	3,3%
IV	Territorial Organisation and Decentralisation	3	15	60	75	V, S/0	Q/K	2,5%
VI	Civil Service Law	2	10	40	50	V, S/0	Q/K	1,6%
VI	Culture and Ethics in Public Administration	2	10	40	50	V, S/0	Q/K	1,69
VI	Human Ressource Management	2	10	40	50	V, S/0	Q/K	1,69
Vī	Change Management	2	10	40	50	V, S/0	Q/K	1,69
H .	Introduction to Economics	3	20	55	75	V, S/0	Q/K	2,59
	2. Semester	22	135	415	550			18,3
	ACCORDINATION OF THE PROPERTY							
	Judicial Control of Public Administration	3	20	55	75	V,SO,PID	P/K	2,5%
V	Territorial Mamagemant and eGovernance	4	20	80	100	V, S/0	Q/K	3,39
V	Strategy Management and Quality Management	3	20	55	75	V, S/0	Q/K	2,5%
11	Competition Policy, Regulation and Public Enterprises	3	20	55	75	V, S/0	Q/K	2,5%
X	German Language I	2	30	20	50	P/D, S/0	T	1,69
a	Internship in Georgia	10		250 (8	Wochen)			8,39
	3. Semester	25	110	515	625			20,8
1	Cost-Benefit Analysis	3	15	60	75	V. S/0	Q/K	2,5%
,		3	20	55	75	V. S/0	Q/T	2,59
	Accounting and reporting in the public sector Governance in the EU multi-level system	4	20	80	100	V.SO.PD	P/K	3.39
П		3	20	55	75	V, S/0	Q/K	2.5%
٠	European Law of Human Rights European Cooperation and Integration	3	15	60	75	V, S/O, P/D	P/K	2.59
	European Union and Its Public Management	2	10	40	50	V,SO,PD	P/K	1,69
/II	Communication between the State and Citizen, Communication between Politicans and Civil Servants	3	20	55	75	V,SO,PID	P/K	2,5%
X	German Language II	2	30	20	50	P/D, S/0	T	1,69
		23	150	425	575			19,3
	Semester     elective module Technique of Legal Drafting;     Judicial Basis of the State Organisation and					150		
VIII.	Authority Organiszation elective module Budget Planning and Manage ment; Funding Public Expenditure	3	20	55	75	V, S/0	Q/K/H/ P/T	2,5%
/III	elective module Public Private Partnerships and Outsourcing elective module Municipal Law	3	20	55	75	V, S/0	Q/K/H/ P/T	2,5%
XII	Academic Writing	4	20	80	100		P/D, S/0	3,3%
KI	Internship in Foreign Countries (Europe)	10		250 (8	Wochen)		P/D	8,39
K	Summer School	4	200	-	Wochen)		P/D	3,39
	5. Semester	24	60	540	600			20%
KII	Master Thesis	26		650 (24	4 Wochen)		М	21,6
		26		650	650		1000	21,6
	Gesamt	120	455	2545	3000			1001
a	Credit Point (1 CP = 25 h) S/O	Samina	r mit Übung		к	Kleusur		-
V M H	Vorlesung PMD Manterwebelt Q		tetion mit Dokum	entation	O K	Obung Kolloquiu		